1		STATE OF NEW HAMPSHIRE
2		PUBLIC UTILITIES COMMISSION
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4	July 16, 2024 21 South Frui	
5	Suite 10 Concord, NH	
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7	RE:	DRM 24-085 RULEMAKING:
8		New Hampshire Code of Administrative Rules, Puc Chapter 100 , Organizational
9		Rules. DRM 24-086 RULEMAKING:
10		New Hampshire Code of Administrative Rules, Puc Chapter 200 , Procedural
11		Rules. (Hearing to receive public comments on both rule sets)
12		on both rule sets)
13	PRESENT:	Sarah Fuller, Esq. & PUC Senior Advisor (Presiding as Presiding Officer)
14 15		Ben Martin-McDonough, Esq./PUC Legal Adv. Michelle Bunnemeyer, Esq./PUC Legal Adv.
16		Doreen Borden, Clerk
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19	APPEARANCES:	(No appearances taken)
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23	Court Rep	orter: Steven E. Patnaude, LCR No. 52
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1	PROCEEDING
2	PRESIDING OFCR. FULLER: Okay. So, I
3	think I just said this, but everybody who wanted
4	to talk today or is here today had a chance to
5	sign in?
6	[Multiple indications in the
7	affirmative.]
8	PRESIDING OFCR. FULLER: My name is
9	Sarah Fuller. I'm a Senior Advisor at the
10	Commission. I'm going to serve as the Designee
11	of the Chairman of the Commission for this
12	hearing. The hearing occurs in Commission Docket
13	Number DRM 24-085, which is the 100s, and then
14	DRM 24-086, which is the 200s.
15	And, again, just for the record, today
16	is July 16th, 2024. It's 9:00 a.m.
17	So, with me today is Attorney Ben
18	Martin-McDonough. Attorney Martin-McDonough is a
19	Senior Advisor at the Commission. And then
20	Commission Staff Counsel, Michelle Bunnemeyer.
21	And we're here for the public comment
22	hearing related to the Public Utilities
23	Commission's Chapter 100 Organizational Rules and
24	PUC's 200 Procedural Rules.

1 Just as a background, I note that in 2 July of 2021 the PUC, as it was always known, was 3 split between what is now the PUC, or the "new 4 PUC", for lack of better words, and a newly 5 formed state agency called the "Department of 6 Energy". Upon the creation of the Department of 7 Energy, the Commission envisioned that updates to 8 its procedural and organizational rules would be 9 forthcoming. The Department held some initial 10 stakeholder meetings in this area in late 2022. 11 The Chairman of the PUC has exclusive 12 rulemaking authority under RSA 363:1 and RSA 21-G:9. Chairman Goldner submitted the 13 14 Commission's Initial Proposal for Rulemaking for both the 100s and 200s on June 7th of 2024. 15 The 16 Initial Proposal appeared in the June 20th, 2024, 17 Rulemaking Register. 18 As discussed in the Rulemaking Notice 19 Form, I'm forgetting the number of the appendix, but the Rulemaking Notice Form, the proposed 20 21 rules make extensive changes both substantively 2.2 and how they're organized. 23 As of this morning, we've received one 24 written comment from the Office of the Consumer

1 No other written comments have been Advocate. 2 received. 3 For orders of today's oral comment, 4 everybody has had a chance to sign in, I'm going 5 to call the names where I see that there's a 6 desire to speak. I'll try to call the person who 7 is going to speak first, and then who's going to 8 speak next, to give you a heads up that you're 9 going to go next. 10 Attorney Martin-McDonough is going to 11 keep time. I see about ten people who want to 12 talk. If everybody could try to keep their 13 comments to about ten minutes, obviously, if 14 you're a few minutes over that, that's fine. But 15 that is what we're going to ask people to keep 16 your comments to. 17 I think there's a desire to extend the 18 date for the written comments to come in. So, 19 the Commission is going to give an extra 30 days 20 for those written comments to come in. And I 21 believe this day, I checked it before I walked 2.2 in, is going to be August 26 of 2024, and that is 23 a Monday. 24 So, just as a preamble, I know these

1 changes are extensive, I know there's a lot of 2 written comments that want to come in. Т 3 appreciate written comments. And, so, we are 4 going to give an extra 30 days for those written 5 comments to come in. Hopefully, that helps 6 everybody. 7 The first person I see who has signed in today is Matthew Fossum, from the OCA. He's 8 going to go first. And, then, Attorney Wiesner, 9 10 you're going to go next. 11 All right. Attorney Fossum, the forum 12 is yours. 13 MR. FOSSUM: Thank you. And good 14 morning. Matthew Fossum, here on behalf of the Office of Consumer Advocate. I'm the Assistant 15 16 Consumer Advocate. With me this morning is 17 Michael Crouse from our Office. 18 As you noted in your initial -- well, 19 I'll start with something sort of more general, 20 is I'll just express my concern on behalf of the 21 Office of Consumer Advocate that the 2.2 Commissioners are not here themselves this 23 morning. These are incredibly important rules. 24 This issue is incredibly important not just to

1 the Consumer Advocate and whom we represent, but 2 everybody in this room and beyond. I think it's 3 absolutely essential that the Commissioners are 4 here, or that they would be in a place where they 5 could hear feedback directly, rather than through 6 others. 7 So, I just want to put on the record my 8 concern that they are not here for this hearing. 9 And a related concern about the timing. 10 I appreciate the comment that we'll have an additional 30 days for written materials. 11 But 12 the timing of this rulemaking, the timing -- time 13 given to prepare for comments I think is lacking. 14 And there should be at least one more opportunity 15 to speak to these rules, and perhaps further. 16 As you noted, there was a stakeholder 17 session back in 2022. There's some information 18 in that in Docket DRM 22-055. Perhaps I'm not 19 advocating necessarily that process, but a 20 process like that I think might be helpful for 21 these rules. 2.2 I will -- also, I want to address a 23 comment that I heard this morning about "the 24

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Chairman having exclusive rulemaking authority

1 under RSA 363:1." I'm not sure I agree with 2 that. RSA 365:8 is specific to the rulemaking 3 authority of the Commission, and points to "the Commission" having authority to adopt rules, and 4 5 not "the Chairman". 6 Having gotten that out of the way, I'll 7 note, yes, the Consumer Advocate, we have already 8 filed an initial set of comments. It seems quite likely that we would file more. And I won't 9 10 belabor the comments that we filed, but I will 11 highlight a few items. 12 First, we have, as I noted already, 13 significant procedural concerns about how this 14 rulemaking has begun. These are very important 15 rules. They affect procedural rights, 16 substantive rights, regarding everybody who 17 appears before the PUC. And those concerns are 18 outlined in our letter and our comments, and I 19 think should be taken very seriously. 20 There are a number of major issues that 21 are implicated by these rules. And, as indicated 2.2 in our written comments, one of the biggest ones 23 is the change in how the Commission operates at a 24 very fundamental level. It seems as though the

1 Commission is using these rules to move from 2 acting as arbiter, in a neutral role, to taking a 3 more inquisitorial role, more direct control of 4 the establishment of the record, and creating, 5 essentially, its own prosecution or inquiry of 6 the cases before it. 7 We think that that is an inappropriate role for the Commission. And that the revisions 8 to the rules that move the Commission in that 9 10 direction should be revisited and revised, or 11 deleted. Adjudications under the Administrative 12 13 Procedure Act in New Hampshire need to follow a 14 particular process. We believe the Commission 15 should likewise follow that process. 16 Lastly, as an overarching issue, and as 17 noted in our initial comments, we have some 18 concerns about the way that the Commission has 19 historically treated confidential information, 20 and its relationship to RSA 91-A and the 21 Right-to-Know Law. And we think that this is a 2.2 really important opportunity for the Commission 23 to revisit how it handles those issues. 24 These rulemakings don't come along all

1 that often; arguably, they should. But this, I 2 think, is a golden opportunity to revisit issues surrounding the treatment of confidential 3 4 information and its availability to the public in 5 Commission matters. 6 So, again, I won't belabor what has 7 already been filed in our writing. I did want to 8 highlight those issues. We have some very 9 specific comments throughout the materials that 10 we've already filed advocating for particular 11 changes or adjustments. We stand very much by 12 those, and will -- this is really important to 13 And I think, you know, we will do what we us. 14 can to make sure that these rules are useful for 15 all the litigants here and those who we 16 represent. 17 And I really, again, I hope that the 18 Commission takes seriously the specific comments 19 that we have made, and that we will supplement 20 later, for changes and enhancements to the rules, 21 to make sure that the Commission's role stays as

it should, and that the process is fair to the litigants here at the Commission.

Thank you.

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1 PRESIDING OFCR. FULLER: Thank you for 2 your comments. Attorney Wiesner, you are next. And, 3 4 then, the next person I have wanting to talk is 5 Attorney Taylor. 6 MR. WIESNER: Good morning. I'm David 7 Wiesner, representing the Eversource Energy 8 Companies, both Public Service Company of New 9 Hampshire, doing business as Eversource Energy, 10 and also Aquarion Water Company of New Hampshire. 11 As frequent parties before the 12 Commission, both of these Companies have a keen 13 interest in updating the PUC 200 rules. 14 Certainly, much has changed since the last 15 meaningful update to these rules. And just as 16 the regulatory landscape in the state has 17 evolved, so, too, should the rules that pertain 18 to practice before the Commission, through 19 adjudicated dockets and otherwise. 20 The Eversource Companies appreciate the 21 Commission's Initial Proposal. It was certainly 2.2 no small undertaking. And the Companies 23 understand the effort involved, and the value and 24 benefit of having a starting point to work from

1 that gives insight into the Commission's vision 2 for administrative practice in this still 3 relatively new two-agency environment. 4 As noted by Attorney Fossum, the 5 changes proposed by the Commission are substantial and extensive, they cut across all 6 7 aspects of Commission practice. Some are long 8 overdue and welcomed logistical updates to account for the creation of the Department of 9 10 Energy, while others are significant revisions or 11 entirely new procedures altogether that would 12 change core regulatory processes that currently 13 exists. And these processes are critical to the 14 Company's operations. 15 As regulated public utilities, the 16 Commission's adjudicatory process is inextricably 17 linked to the Companies' success and stability. 18 Changes to the PUC 200 rules are certainly 19 necessary. But, given the centrality of those 20 rules to the regulatory operations of the 21 Companies, both PSNH and Aquarion respectively 2.2 request that a more collaborative and 23 participatory process be implemented for this 24 rulemaking. That approach would provide a

1 meaningful opportunity for constructive 2 discussion with the Commissioners, to ensure that 3 the Commission's objectives are advanced, while 4 preserving the due process rights of all parties, 5 consistent with the APA and other relevant laws. 6 In our view, that more deliberative 7 approach would be enhanced by extending the deadline for submission of initial written 8 9 comments by four weeks. I wrote that before I 10 heard you were going to do that. Then, holding a 11 further comment hearing, in the nature of a 12 collaborative working session, with the 13 Commissioners and interested commenters, followed 14 by an opportunity to submit a second and final 15 set of written comments for Commission review. 16 The Companies are most interested in 17 having a collaborative comment session with the 18 Commissioners, at which participants can both 19 provide to, and receive from, the Commission 20 critical interactive input regarding the proposed 21 That approach is essential in our new rules. 2.2 view, if both the regulators' and the regulated 23 community's purposes are to be fulfilled through 24 the rulemaking process.

1 We look forward to actively 2 participating in that enhanced collaborative 3 rulemaking process for amendment of the Puc 200 Procedural Rules. 4 5 And I failed to mention the 100 6 Organizational Rules, but there's an interaction 7 And we will likely reference both in our there. 8 written comments filed in August. 9 With that, be happy to answer any 10 questions you may have. And thank you for the 11 time. 12 PRESIDING OFCR. FULLER: I appreciate 13 the comments. Thank you. There's no questions 14 right now. 15 Okay. So, we're going to go to 16 Attorney Taylor. And, then, Attorney Bailinson, 17 you're next. 18 MR. TAYLOR: Thank you. 19 I don't want to be duplicative of 20 things that Attorney Wiesner and Attorney Fossum 21 have already said. Unitil -- and I should say 2.2 that I'm here representing both Unitil Energy 23 Systems and Northern Utilities, which are 24 collectively the Unitil Companies operating in

New Hampshire.

1

2	Certainly appreciate the opportunity to
3	offer comments. And, again, I reiterate much of
4	what Attorney Fossum and Attorney Wiesner have
5	said. I certainly agree with the more enhanced
6	and extended process that Eversource has
7	proposed. I agree with the folks who have gone
8	before me that this is a process that the
9	Commissioners should be directly involved in, and
10	should hear from the from the commenters.
11	I think it would also be helpful to
12	understand some of the thinking behind some of
13	the rules, so we have a good understanding of
14	what it is that the Commission is looking for,
15	and whether there may, in some instances,
16	opportunities to refine or perhaps eliminate some
17	unnecessary rules.
18	And, so, you know, I think there is
19	something of a concern that the issuance of these
20	rules in the form that they're in seems a little
21	bit like a fait accompli, and I do think there
22	needs to be a more collaborative process.
23	I did have some concerns about specific
24	rules, and I certainly am going to address those

1 more in written comments. So, I won't go through 2 all of them. I do have an overarching concern 3 that the cumulative effect of some of these rules is additional administrative burden upon the 4 5 utilities, or any participants, really, without 6 any real defined or clear need for them. 7 In particular, there are requirements 8 now for initial pleadings, that they involve -or, initial petitions, that they involve 9 10 statements of financial impact. "Financial 11 impact" is a rather vague term, in my opinion. 12 It's not clear what that's intended for, or 13 what's intended by that phrase. It's also the 14 case that there may not be financial impacts in 15 every case brought before the Commission, and 16 participants shouldn't have to seek to waive 17 those every time. 18 That's something that is -- resurfaces 19 in the rule regarding "automatic disclosures". 20 Again, it's unclear why automatic disclosures are 21 being required. Why it's necessary in every 2.2 single case? And, as I said, I think it does 23 introduce an administrative burden. And I think 24 it also places unnecessary restrictions on

1 potential barriers to process before the 2 Commission. 3 Utilities typically do provide rate 4 impacts in filings, involving changes to rates. 5 But it's unclear why it needs to be mandated by 6 rules in every case. 7 Other concerns that we have, I think there's a -- and, again, I'm going to skip over 8 some of my notes here in the interest of keeping 9 10 this short. I think the definition of 11 "standing", in Puc 202.22, appears to be based on 12 a rule applied by the New Hampshire Supreme Court for standing to appeal an administrative 13 decision. But it is far too restrictive to 14 15 define "standing" for participation in PUC 16 proceedings. 17 You know, a participant's rights may be 18 affected, but not necessarily in an injurious 19 Limiting participation to directly injured way. 20 parties essentially unconstitutional, and would 21 almost certainly impede the Commission's ability 2.2 to develop a record, a thorough record in many 23 cases. 24 In terms of, with respect to Puc

1 203.10, which is the date of filing, this 2 requires that filings be submitted by 4:30. The 3 Commission appears to be going to a system now 4 where parties can file electronically, instead of 5 filing paper, which we very much appreciate. 6 That's been the practice for several years now. 7 We think it's certainly an improvement. 8 We would recommend that -- well, it's our belief that the 4:30 deadline is a relic of a 9 10 time when physical filings were required. We 11 recommend that the Commission allow filings to be 12 received on a day up until midnight of that day, 13 or the day that they're actually filed irrespective of the time. 14 I do share some of the concerns that 15 16 Attorney Fossum had articulated regarding 17 Commission record requests. I'm not going to go 18 back into those. We'll address those in written 19 filings. But I think that is a good example of a 20 rule where some communication between the 21 Commission and the parties would be helpful, to 2.2 better understand what is intended there, and 23 what the Commission sees its role as going 24 forward.

Rule 203:26, which is "Control of 1 2 Hearing", I really think this rule is unnecessary 3 and vague. And I know that the Consumer Advocate 4 touched on this in their written comments. 5 The Commission has the ability to 6 control hearings. So-called "bitter exchanges" 7 is really very, obviously, a subjective term. Ι 8 think effective advocacy usually involves, and 9 sometimes requires, a sharp tone, and a tart 10 back-and-forth with the parties. And I think 11 that this rule, as drafted, which I really think 12 the rule in its entirety should be struck, I 13 don't think it's necessary. But I think it 14 really has the ability to chill speech in the 15 hearing room and impede parties' abilities to 16 advocate for their clients. So, would recommend 17 that that be deleted. 18 204.02 appears to reinstitute the rule 19 that notices be published in newspapers. That 20 has not been the practice for many years. And we 21 don't think that the costs and the burden of that 2.2 should be revisited or revived. It's 23 unnecessary. The practice of publishing on the 24 Commission website and the utility websites I

1 think has been effective. And I'm not aware that 2 there's been any prejudice with the elimination 3 of publishing in newspapers. 4 So, to the extent that this rule is 5 intended to bring that back, I think that that 6 should be reconsidered by the Commission. 7 And 204.09 and 204.11 impose 15 8 business day filing requirements. 204.09 requires 15 business days prior to a hearing for 9 a settlement to be filed. I would say that 10 11 often -- I think I understand, I can understand 12 why the Commission would like more time, and 13 there may be -- there may be a different period 14 of time that would work. But, often, settlements 15 are subject to intense negotiations over many 16 weeks, and may not be ready three weeks in 17 advance of a hearing. I think the rule could 18 potentially impede settlement, which ultimately 19 is good for the Commission, it's good for the 20 parties, and it's good for ratepayers. And, so, 21 I think that that rule should be reconsidered. Similarly, 204.11(b) requires that 2.2 premarked exhibits be filed 15 business days in 23 24 advance of a hearing. I think that the

1 expectation that parties will have their cases 2 fully compiled, and all their exhibits ready to 3 go three weeks in advance of a hearing is not 4 reasonable. I think that parties, particularly 5 with some dockets that have fairly compressed or 6 fairly streamlined timeframes, I don't think 7 that's workable. 8 I also think that it appears to be inconsistent with Rule Puc 204.10(a), which 9 10 requires that exhibits be filed five days before 11 a hearing. So, there's an inconsistency there 12 that needs to be resolved, unless I'm misreading 13 it. 14 So, again, I do have comments regarding 15 other rules, and we will expand those. We 16 appreciate the additional time to submit written 17 comments, which we are going to take advantage 18 of. 19 Thanks. 20 MR. MARTIN-McDONOUGH: I have a 21 question for you, Attorney Taylor. 2.2 Other than a newspaper, is there a 23 better way to notify the general public of our 24 dockets, for people who might not be on the

1 utility or the Commission's website looking for 2 the issues that might come before us? 3 MR. TAYLOR: You know, again, I'm 4 really just basing this on our experience over 5 the last -- I would say that I believe it was 6 since prior to COVID that we had to publish in 7 newspapers. In my opinion, there's been really no 8 change in participation before the Commission. 9 10 You know, I've certainly participated in many, 11 many dockets over that period of time. There is 12 always robust participation when there needs to 13 It doesn't appear that anybody is being left be. 14 out in these instances. 15 And I would also say that, you know, I 16 also practiced here in -- for many of the years 17 that the newspaper publishing requirement was in 18 place. And I did not see any material change in 19 the amount of participation before the Commission 20 before and after that requirement was retired 21 briefly. 2.2 And there is a cost to it. That cost 23 ultimately is borne by ratepayers. It may not be 24 a significant one, but there is a cost there,

1 there's a burden to it. I just think it's 2 unnecessary. I don't know that there's any 3 benefit to it. It seems like a relic of another 4 time. 5 MR. MARTIN-McDONOUGH: Thank you. 6 PRESIDING OFCR. FULLER: Thank you for 7 your comments, Attorney Taylor. 8 I will tell you that, with the 9 automatic disclosures, we have exempted I think 10 the community aggregation, approval of those 11 plans from that process. So, as you're going 12 through your comments, knowing that the 13 Commission came forward with wanting to have some 14 up-front information, what would be appreciated 15 is, if you could figure out, in your comments, if 16 there are other types of pleadings, maybe they're 17 financial requests, maybe they're things that you 18 think should not be subject to those automatic disclosures, knowing in mind that, you know, this 19 20 is the desire of the Commission to have these go 21 forward. And, as I'm sure you can appreciate, 2.2 having some up-front information to review is 23 very important to the Commission. And that is 24 the essence of having these.

1 So, when you're going through your 2 comments, that's a -- that would be helpful to 3 us. You know, as you said, maybe in a rate case 4 filing, these are appropriate, but maybe 5 somewhere else they're not. And, so, I would 6 appreciate that coming back in your initial 7 comments. MR. TAYLOR: 8 Sure. 9 PRESIDING OFCR. FULLER: All right. 10 Thank you. 11 All right. We have Attorney Bailinson. 12 And, then, we have, I think, Attorney Sheehan 13 next. 14 MS. BAILINSON: Good morning, Madam 15 Chair. My name is Marie-Helene Bailinson. And I 16 am here on behalf of the New Hampshire Department 17 of Energy. 18 The Department has reviewed the Initial 19 Proposal for Puc 100 and Puc 200. And we would 20 like to offer some very high-level observations 21 today. Please understand that this is not an 2.2 inclusive list. We will follow up with detailed 23 written comments. 24 As a preliminary matter, the Department

1 respectfully requests that the Commission 2 withdraw its Initial Proposal from consideration, 3 and work with the Department on complementary 4 sets of rules of procedure before either agency 5 adopts new rules. 6 There is built into the legislative 7 creation of the Department of Energy an allowance 8 of five additional years, until August 19th, 2027, for both agencies to rely on existing 9 10 rules, despite any inaccuracies in the rules 11 caused by the statutory changes effectuating the 12 Commission's reorganization and creation of the 13 Department. If the Commission is not inclined to 14 15 withdraw its Initial Proposal, then the 16 Department would require and request additional 17 time beyond the July 26th public comment period 18 deadline within which to provide written 19 comments. 20 After discussing these rules 21 internally, and considering the level of review 2.2 and work needed to articulate the concerns we 23 have thus far identified, and to make 24 constructive suggestions for change, the

1 Department requests that the public comment 2 period be expanded approximately two and a half 3 months beyond the July 26th deadline. 4 PRESIDING OFCR. FULLER: Attorney 5 Bailinson? 6 MS. BAILINSON: Yes. 7 PRESIDING OFCR. FULLER: Can you just 8 sit back a little bit? They're having a hard 9 time hearing you on the audio. 10 MS. BAILINSON: Oh. 11 PRESIDING OFCR. FULLER: So, I do the 12 same thing. If I'm too close to the microphone, 13 they can't hear me either. 14 MS. BAILINSON: I thought I was 15 supposed to get close to the microphone? PRESIDING OFCR. FULLER: I know. 16 17 MS. BAILINSON: Okay. So, I can --18 this is okay? 19 PRESIDING OFCR. FULLER: They haven't 20 told me otherwise. Yes. I can hear you fine. 21 But thank you. 2.2 MS. BAILINSON: So, this is good? 23 PRESIDING OFCR. FULLER: Yes. 24 MS. BAILINSON: All right. I'll just

1 repeat what I said. PRESIDING OFCR. FULLER: I think the 2 last thing I heard was a "request for two and a 3 half months". 4 5 MS. BAILINSON: Okay. 6 PRESIDING OFCR. FULLER: Do you have a 7 date that --MS. BAILINSON: Yes. If it's expanded 8 approximately two and a half months, beyond the 9 10 existing July 26th close of the public comment 11 period deadline, this would extend the close of 12 the public comment period to October 14th. According to our calculations, this would provide 13 the Commission with several months to consider 14 15 the Department's comments and suggestions, and 16 those received by other entities, and timely file 17 the Final Proposal within the 180-day statutory 18 deadline. 19 The Department understands, as you've 20 stated already, Attorney Fuller, that the June 21 20th publication -- that the rules were published 2.2 in the Rulemaking Register on June 20th -- I mean 23 the "Rulemaking Notice Form", beg your pardon, in 24 the Rulemaking Register on June 20th. And this

1 would require filing the Final Proposal on or 2 before December 17th, and that's according to RSA 3 541-A:12, I. 4 We -- yes, I was listening to the 5 building in another public comment period, and I 6 think that would be helpful. I haven't, 7 obviously, discussed that with folks at the 8 Department, but that sounds like a reasonable 9 next step. 10 Based on what we're requesting, we 11 would ask the Commission's decision relative to 12 any extension as soon as possible. 13 One more point, is that the 14 Department is also in the drafting process of the Organizational En 100 and its Procedural 15 16 En 200 rules, to reflect the division of the 17 responsibilities between the Commission and the 18 Department, with the establishment of the 19 Department in 2021. 20 To the extent that similar terms and 21 processes are utilized within the En and the Puc 2.2 rules, we believe it will be cleaner to harmonize 23 terminology and processes where appropriate. 24 That way, we are finalizing the draft -- when we

1 are finalizing the draft En 100 and 200 rules, we 2 can maintain a level of consistency. 3 This is another reason why the 4 Department needs time to sift through the Puc 200 5 rules with an added level of scrutiny. We want 6 to avoid having contradictions between sister 7 agency rule sets. We look forward to working with the Commission to achieve a good result, and 8 9 hopefully agreed-upon final proposal to JLCAR. 10 The following are the major categories 11 of issues which we've identified within the 12 Initial Proposal of Puc 200. 13 First, are the rules that -- are rules 14 that are being repealed, which the department 15 currently relies upon, the Department requests 16 that some rules, which are repealed in Puc 200, 17 not be repealed at this time. And the reason is 18 that, if the Commission repeals rules in this 19 proposal, even if they are replaced within the 20 same proposal as the new rule, the Department 21 will not be able to rely on the new PUC rule. 2.2 Please reference RSA 12-P:14, which, in relevant 23 part, states that "Existing rules...of the public 24 utilities commission... shall continue in

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1 effect...and be enforced by the commissioner of 2 the department of energy...until they otherwise 3 expire, or", and this is the emphasized language, 4 "are repealed or amended in accordance with 5 applicable law." 6 Those repealed Puc rules of concern 7 within the Initial Proposal of the Puc 200 rules 8 are Puc 201.04, pertaining to "Public Records", and the method for marking and submitting 9 10 confidential materials. 11 Puc 201.05, "Waiver of Rules", the 12 Department has interpreted this provision as a 13 rule that permits the Department to waive any 14 Department rules. For example, you can look at 15 the "Rule Waiver Proceedings" on the Department's 16 website. And, first of many on that list is the 17 "Master Meter Waivers" at Puc 303.02. 18 Puc 201.06, "Requests for Confidential 19 Treatment of Documents Submitted by Utilities in 20 Routine Filings"; Puc 201.07, "Requests for 21 Release to the Public of Confidential Documents 2.2 Submitted in Routine Filings". Puc 201.06 and 23 Puc 201.07 pertain to the routine filings 24 required to be made to the Department. Filings

1 required at Puc 201.06 are presumed to be 2 confidential, and Puc 201.07 establishes the 3 process by which they can be released from 4 confidentiality. 5 Second on our list are rules that 6 create a stricter standard upon the Department 7 than other parties in a proceeding. For example, 8 at Puc 203.09, the Department is required to file 9 a position statement fourteen days prior to 10 hearing. There are implications to requiring a 11 position statement, because it essentially 12 subjects the Department to cross-examination on 13 that document, and is shared fourteen days prior 14 to hearing, where the other parties may not be 15 required to share their positions similarly. 16 Additionally, "position statement" is not defined as different from "technical 17 18 statement" or "prefiled testimony". 19 We have identified other examples under 20 this category, which the Department will submit 21 in our written comments. 2.2 Third, are definitions, which relate to 23 Puc 100 and Puc 200 rules. We can see that Puc 24 100 rules contain the definitions of

1 "Commission", "Department", and "OCA". We don't 2 see a definition for other terms, such as "discovery", "record", "rulemaking", and 3 4 "technical session", some of which are in the 5 existing Puc 100 rules. 6 To the degree that the omitted 7 definitions end up being included, the Department requests continued collaboration and discussion, 8 to ensure that any terms which are defined are 9 the same as used in the En 100/200 rules. 10 11 Fourth, are other definitions -- that there is a need for clarification of other 12 13 defined terms. Defined terms "proceeding", "pleading", and "motion". The Department will 14 15 specify concerns in our written comments. But 16 the general theme is that the way the terms are 17 defined, and of the way the rules are structured, 18 it is not clear if they're being used in a 19 context of the adjudicative or non-adjudicative 20 proceedings. 21 Fifth, "General Requirement" rules, at 2.2 Puc 203, we query whether this section of rules 23 is intended to pertain to adjudicative 24 proceedings and non-adjudicative proceedings,

1 including rulemaking.

2	Six, we note apparent substantive
3	inconsistency in the Adjudicative Proceedings
4	section. Puc 204.10 and Puc 204.11, further
5	clarification is needed in those requirements
6	surrounding pre-marking exhibits, at Puc
7	204.10(c)(3) and Puc 204.10(e)(1).
8	We will address our remaining concerns
9	in our written comments. We focused on the Puc
10	200 rules today, but we'll provide written
11	comments relative to Puc 100 when we submit those
12	as well.
13	And we want to clarify that, if the
14	Commission decides to expand the time to
15	provide written comments, obviously beyond the
16	thirty days that you talked about already, as
17	the Department has requested, or, for that
18	matter, at any time when providing advance
19	notice of rulemaking proceedings, to please
20	notify the Department via the Energy
21	ENGY.litigation@energy.nh.gov inbox. That's the
22	best way for us to receive the rulemaking
23	notices.
24	Thank you for your consideration. And

1 we look forward to working with the Commission 2 to reach a good result for a final proposal to 3 JLCAR with respect to these rulemaking 4 proposals. 5 PRESIDING OFCR. FULLER: Thank you for 6 your comments, Attorney Bailinson. I have a 7 couple questions, because --8 MS. BAILINSON: Sure. 9 PRESIDING OFCR. FULLER: -- you brought 10 it up a couple times. 11 What is the timeframe for En 100 and 12 En 200? What is the timeframe for the Department 13 of Energy's submission? Because you've asked 14 that the Department -- Department's submission be at the same time as the Public Utilities 15 16 Commission's submission, but I don't have a 17 timeframe for when those are going to be filed. 18 MS. BAILINSON: I'm not sure that I 19 asked for the En rules and the Puc rules to be on 20 the same trajectory as what's been started in the 21 Puc rules. I mean, my first -- or, the 2.2 Department's first request is to withdraw, so 23 then we can work together. And we both have 24 until August 19th, 2027.

1 PRESIDING OFCR. FULLER: Okay. Then, I'm sorry. I heard you -- I thought that that 2 3 was the request, to withdraw, so we can submit 4 together? 5 MS. BAILINSON: But, then, secondarily, 6 if you, in the alternative, if you choose not to 7 go that route, then, and you're following the 8 trajectory that's already been set in place, we 9 would request an expanded -- an extension of time 10 to submit our written comments to October 14th. 11 We can't work on our set of rules and 12 these set of rules within this compact timeframe, 13 even by October 14th. So, we are asking for 14 October 14th to respond to the Puc 200 rules. 15 PRESIDING OFCR. FULLER: Okav. 16 MS. BAILINSON: And, then, you know, 17 later on, once we've had a chance to digest and 18 review and submit our comment on the Puc rules, 19 if it were to follow this trajectory, then we 20 will have the benefit of that work to go ahead 21 and work on our En 200 rules. 2.2 PRESIDING OFCR. FULLER: And, if we 23 were to withdraw our rules, which I can tell you 24 I do not think that is going to happen, but that

1 is your request. 2 MS. BAILINSON: Thanks. PRESIDING OFCR. FULLER: There's 3 4 still -- there's still no timeline for 5 submission, correct? 6 I understand -- I understand the 7 position of the Department of Energy, that the 8 date is five years from -- is it 2022? Or, 2020 --9 10 MS. BAILINSON: Two. 11 PRESIDING OFCR. FULLER: Twenty-two? 12 So, I understand that's the position. But, you 13 know, when you look at 12-P:14, there's a 14 provision of 12-P:14 that allows the five years, 15 right? But, then, there's a -- it also says "or 16 it shall continue in effect notwithstanding any 17 provisions of 541-A:17." And 541-A:17, you know, 18 there's some organizational rules that I think everybody in this room understands are not 19 20 effective anymore. The Public Utility 21 Commission's rules, as they stand today, talk about things like "Executive Director", they talk 2.2 23 about things that we just don't do anymore. 24 So, does the -- and, if you don't, it's

1 fine, but does the Department of Energy have a 2 position, besides the five years, of the fact 3 that there are rules that are inconsistent with 4 541-A:17, II? And, as I read P:14, it does 5 require some change. 6 So, I think that the overall position 7 of the Public Utilities Commission is one of 8 great empathy and sympathy of what a new agency 9 takes to get up and going. And we certainly like 10 to work collaboratively, we have a wonderful 11 relationship working collaboratively through 12 rules. I do think these are going to go forward. 13 Just to respond to your timeframe, I 14 think the initial extension of 30 days is 30 15 days, especially as I hear the other parties 16 saying that they want time for maybe additional 17 comments. There is no way to have 75 days, like 18 that's two and a half months, there's no way to 19 have 75 days, have comments come in in 75 days, 20 have any additional hearings, have another set of 21 comments, have OLS, because that will probably 2.2 require significant updates to our Final 23 Proposal, that will then be viewed by OLS, and 24 then get it through in December.

1 So, we're going to go 30 days. And, 2 then, knowing, in your comments, that there may 3 be additional time for further comments. I think 4 that's -- I actually think that's -- and I don't 5 remember, Attorney Taylor or Attorney Wiesner, 6 whose suggestion that was. But that, if there's 7 going to be a second set of comments, we have to 8 have the first comment within, you know, what 9 will be, basically, two months after filing. So, you know, that's -- that is where the Public 10 11 Utilities Commission is. But I do want -- and I do want it to be 12 said that the Public Utilities Commission 13 14 understands that this is difficult, and in 15 moving -- and in forming these rules, and they 16 have taken a great amount of time at the Public 17 Utilities Commission getting these rules forward. 18 We appreciate that it also takes a lot 19 of time for the Department of Energy. In 20 addition to these rules, you have other rules 21 that you're doing, you have to do your daily 2.2 work. So, you know, I wanted to put that 23 forward. 24 I also appreciate that there are

1 provisions in our current rules that the 2 Department has expressed that they rely on. ТΟ 3 the extent, and I think it's quite possible, to 4 the extent that we can readopt without amendment 5 201.04, 201.05, 201.06, and 201.07, that will be 6 the intent of the Public Utilities Commission. 7 Now, for everybody else sitting in this 8 room, what does that mean to you? Essentially, these were the rules that the Department of 9 10 Energy, they're, I think, the waiver rules, the 11 public record rules, and the confidentiality, 12 they are -- they were moved into another section, 13 but they were not substantially changed. So, all 14 that means, when you're writing your comments, 15 is, if you have a comment on the waiver rule, or 16 you have a comment on the public record rule, 17 it's just going to go back to its original 18 numbering.

And, then, where it is plunked now, and I think they're all in the 203s now, where it is now will just say "Reserved", which will allow an accommodation to the Department of Energy, if they rely on these rules to allow them to function until they are able to propose their

1 rules. 2 So, and I'm happy to discuss that 3 further, if anybody needs clarification on that. 4 But the goal isn't to not leave the Department of 5 Energy with the rules that they rely on. 6 So, I think that I heard, you know, the 7 203 is a general requirement for all Commission 8 proceedings, that includes non-adjudicative and 9 adjudicative proceedings. And, then, the 10 adjudicative proceedings are the 204s. 11 So, the reason there's no 12 cross-reference, you know, the reason that the definitions in the 100s are not identical to the 13 14 prior definitions is because, as going through 15 these rulemaking proceedings, and working with 16 the Office of Legislative Services, they're very 17 clear that only the general provisions that are 18 across all rule sets go into -- the definitions 19 across all rule sets go into the 100s. That 20 is -- that is the requirement; 100s, only 21 definitions across all rule sets. The stuff that 2.2 is in the definitions in the 200s are specific to 23 the 200s. Just as we have definitions in the 24 300s, and the 400s, and the 500s. That is why I

1 think the current 100s and the current 200s, all 2 the definitions are in the 100s, and there are no definitions in the 200s. And that is not 3 4 consistent with the drafting as we've been 5 instructed. 6 And, again, many of these rules were 7 drafted a long time ago. They're, you know, 8 procedural rules that do not expire. So, as much as we need to update them, because our agency has 9

10 changed, also, you know, the requirements and the 11 consistency that has been required by JLCAR and 12 Office of Legislative Services has changed. So, 13 you know, that's some of where it was coming 14 from.

But we very much appreciate the Department of Energy. And we understand that, you know, going forward there's some give-and-take. And we will do what we can to accommodate keeping those four sets of the 201s, and readopting them without amendment. So, I thank you.

I think we're on to Attorney Sheehan. And, then, I think, Attorney Richardson, I have a "Y", with a question mark. So, you can decide if

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1 you want to be the last speaker. 2 MR. RICHARDSON: And I think it was a 3 "yes", but with a question mark. 4 PRESIDING OFCR. FULLER: Oh. Well, 5 yes, a "yes" and a question mark. So, if you 6 would like to make a comment, you will be after 7 Attorney Sheehan. So, Attorney Sheehan, the floor is 8 9 yours. 10 Thank you. Mike Sheehan, MR. SHEEHAN: 11 I represent the two Liberty entities, EnergyNorth Natural Gas and Granite State Electric. 12 13 I won't go into any details. I would 14 like to emphasize an overarching point, that I 15 think you've heard from everyone so far, and that 16 is to slow down. These rules are incredibly 17 important. And it's really hard writing rules, 18 and I can speak firsthand, and I know another -other folks in this room have been in the same 19 20 position. When you're writing rules, you're 21 trying to anticipate how they will be applied. 2.2 You're trying to put your brain into us and to 23 all the parties, and "Does this make sense to 24 everyone?" And, of course, it never does. There

1 are always disconnects. And you or the rule 2 maker are thinking "X"; we're hearing "Y". And 3 there's a disconnect. And the only way you can 4 avoid that disconnect is to have a conversation. 5 So, when the rule says "We want a 6 financial disclosure with every filing", what are 7 you guys thinking? And, then, we can provide input to say "Oh, if that's what you mean, maybe 8 we can define it this way." What is the 9 10 Commission's thinking with the "automatic 11 disclosures"? Most filings we make, and a rate 12 case is a perfect example, has hundreds and 13 hundreds of pages of information. Why don't you 14 put that in the 1600 rules to make sure it's all 15 there from day one? 16 So, these are the kinds of -- there has 17 to be a conversation in order to eliminate those 18 disconnects, if will, and unintended 19 consequences, that happens when what sounds like 20 now a rush. What we just heard from Attorney 21 Fuller is you have a December deadline, which I 2.2 understand is built into the rulemaking process. 23 But, if that's rushing us, then we're going to 24 end up with rules that don't work.

1 So, that being at a high level. And, 2 then, again, all the nuts-and-bolts, we'll flesh 3 that out in written comments. 4 Thank you. 5 PRESIDING OFCR. FULLER: I appreciate 6 those comments. 7 Okay. Is there -- the last person on my list is Attorney Richardson. Did anybody come 8 in later that would like to speak? 9 [Indications given by show of hands.] 10 11 PRESIDING OFCR. FULLER: Okay. Did you 12 guys sign in in the back? Can somebody, I have 13 a -- if you haven't seen me, I'm walking around 14 here with a boot, because I have a broken foot. 15 So, could somebody bring me the list in the back? 16 FROM THE FLOOR: It's not here. 17 PRESIDING OFCR. FULLER: There wasn't a 18 -- okay. 19 [Atty. Bunnemeyer bringing sign-in 20 sheet to the back for others to sign.] 21 PRESIDING OFCR. FULLER: All right. 2.2 Thank you. 23 And whoever -- I'm going to let 24 Attorney Richardson go. And, then, whoever else

1 is going to speak can sign there, and then 2 somebody bring that back to me. 3 MS. BROWN: Can I ask, I signed in on a 4 sheet, and I don't know where that sheet is? 5 [Atty. Martin-McDonough handing 6 document to Presiding Officer Fuller.] 7 PRESIDING OFCR. FULLER: Attorney 8 Brown, it's hiding. Okay. So, we'll go Attorney 9 10 Richardson, Attorney Brown, and then my last two. 11 Thank you. MR. RICHARDSON: Thank you for having 12 13 us here today. I'm Justin Richardson. I've been 14 practicing utility law, environmental law, on 15 many different sides. I've been Counsel for the 16 Public on energy projects. I can't even remember 17 how long I've been practicing at this point, 18 which is really embarrassing. 19 I regularly represent these days Lakes 20 Region Water Company. So, my bent and focus is 21 towards how things affect small water companies. 2.2 But, because of the timing, I haven't really had 23 a chance to review my comments here today with 24 So, please take these comments as mine, as them.

1 a utility practitioner, with the understanding 2 that, you know, we've been doing this for a while 3 from a variety of different perspectives. 4 I think the proposed rules are a good 5 first step, and that's often the hardest to do in 6 a rulemaking proceeding, where you're trying to 7 anticipate all of these things without the 8 benefit of comments. But I really strongly agree 9 with the comments from everyone in the room thus 10 far, that an additional collaborative approach is 11 needed. It's more important to get rules done 12 well, that are workable, than it is to get rules 13 done quickly. And there are ways to work around 14 it. There are deadlines. And I'm sure those can 15 be addressed. 16 I'm going to give you some high-level 17 comments. In preparing for this meeting, I wrote 18 six pages of notes. I don't plan on going 19 through all those. 20 PRESIDING OFCR. FULLER: I think my 21 timekeeper will stop you if you go through six 2.2 pages. 23 MR. RICHARDSON: No. But, so, I think 24 I've got about five different subjects.

The first thing that jumped right off the page for me is is the "automatic disclosure" provision is -- it's not a good first step, I think. I don't think that the rule is needed. I think there are better ways to do it. And the rules written may result in litigation and delays.

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One of the things that jumps out, and 8 9 in listening to Attorney Taylor talk, there's a difference between an "automatic disclosure", 10 11 which is a "discovery" concept, and what a 12 "petition" should include. And, if the desire of 13 the Commission is to get things up front, it 14 ought to look at the rule on petitions. And, in 15 fact, there is a Rule 203.05 [203.07?], I 16 believe, that talks about what is in a petition. 17 You know, it says "A clear and concise statement 18 of the authorization or other relief sought". 19 You know, it talks about "the facts upon which 20 it's relied", and I think it's Rule 06, or 21 Subsection 06. All of that's there, and that's a 2.2 great place for that. 23 Putting a discovery requirement up

front creates this quandary where, "Okay, you

1 have a duty to update your initial disclosures." 2 What happens, for example, like in Lakes Region's 3 rate case, where, at the request of the Department of Energy, we put in requirements for 4 5 new meters, which we agreed to, which the DOE 6 wanted. That wouldn't have been in our initial 7 disclosure. Does that mean that we have to 8 update our disclosures? Because discovery rules 9 require them to be updated, it's going to cause 10 all kinds of problems. 11 What happens when there's a party who 12 doesn't like a proceeding, doesn't like a 13 proposal, and then says "Oh, wait a minute, 14 you've done something differently through the 15 settlement process. But you didn't disclose that 16 in your initial disclosures. We need new 17 discovery, we need new testimony, and we have to 18 rebut this. It can't be considered, because you 19 didn't follow the Commission's rules by including 20 it in the discovery." 21 I think there's fundamental problems 2.2 that will play themselves out with that rule. 23 And, so, I think that that could be done better. 24 And we will follow up with written comments with

1 these concepts. They are difficult, and there's 2 cross-references. 3 So, I'm going to jump to the next 4 subject. This is a small one, but it's kind of 5 weird. There's this new definition in 202.02 of 6 applicable law. And it includes a laundry list 7 of almost everything under the Sun. Thinking of 8 this from the perspective of a water utility, it 9 would include a decision by a select board to put 10 a pipe in their highways, which they have 11 authority over under RSA 236:9. So, you then 12 have a provision here in 204.08, the proposed 13 rule, where the Commission can't approve a 14 settlement agreement if it's inconsistent with 15 applicable law, not capitalized. So, I'm not 16 sure if that was intended to, throughout the 17 rules, the applicable law wasn't determined, it 18 wasn't capitalized, it was very unclear where it was supposed to apply. 19 20 I don't think the rule is needed at 21 You could just say "applicable law", and all. 2.2 the Commission can decide, based on proposals 23 before it, what the applicable law is, without a 24 definition that's going to lock everyone in, and

1 then require the Commission to waive it every 2 time someone raises an issue that's tangential, 3 but falls within this expansive definition. 4 My next comment relates to the rule on 5 electronic filings, and requiring pdfs to be 6 searchable. It's a great concept, but I would 7 recommend adding words such as "wherever 8 reasonably possible". Because there are all 9 sorts of kind of crazy things that can happen 10 when you use original documents that are not in a 11 good format, that can't be converted into text. 12 I've had instances where I download the 13 agency rules, I don't think it was the PUC, I 14 think it was the DES, and they're not technically 15 searchable, because of the way that the pdf was 16 produced. There can be copyright issues. There 17 can be all sorts of crazy things that happen. 18 And I think there needs to be some wiggle-room in 19 that concept. Don't set it in stone, and have 20 the front desk be rejecting filings, because 21 every single page of all attachments weren't 2.2 searchable. 23 My fourth comment is on orders nisi. 24 And I think that the Commission, over the years,

1 has drifted in its use of orders nisi, which I 2 believe were intended to allow the Commission to 3 approve, essentially, uncontested cases, where a 4 statute required a hearing. 5 But there's many kinds of cases that 6 don't require a hearing. For example, the 7 statute on financing says "such hearing as the 8 Commission may require." In other words, the Commission has the discretion to hold a hearing 9 10 or not. 11 And the problem that I've run into with 12 financing cases is we go through all this work, 13 we recently did one where some trucks had broken 14 down, we had to get an expedited process to go 15 through to get them approved. We get an order 16 nisi, and now we have to wait 30 days. And, 17 heavens-forbid, you know, there's a publication 18 requirement, even though no one has intervened. 19 The proposed rule would require publication, and 20 then comments from the public, which could 21 effectively undo a financing docket. 2.2 Typically, for a financing proceeding, 23 you have to say to the financing authority "There 24 are no appeals pending." So, you're kind of --

1 you're kind of caught in an unworkable solution. 2 And I think, in the cases where there 3 is no hearing required, the Commission could 4 actually just approve the proceeding. There is a 5 rehearing process if any party wants to jump in. 6 But the way this rule codifies orders *nisi* can be 7 unworkable in some smaller cases, and where the 8 Commission could just approve things without an order nisi. 9 The other problem with the rule, as I 10 alluded to, is that it includes a publication 11 12 requirement, and, of course, the order *nisi* comes 13 at the end. Typically, under RSA 541-A:32, 14 Section I, there is a timely request to 15 intervene, which is usually, under that statute, 16 three days prior to a hearing, in which there is 17 an intervention as a matter of right. However, 18 after the date for a scheduled hearing, which is 19 how a order *nisi* would arise, it's discretionary 20 whether or not to allow, the statute in 541-A:32, 21 says the Commission "may grant it". 2.2 We shouldn't allow the order *nisi* rule 23 to allow any party to come in, filing no -- or, 24 any person coming in, who didn't intervene, at

1 the end of a proceeding and say "I don't like it, 2 please hold a hearing", when that person may not 3 really have rights that are, strictly speaking, 4 they're not affected persons by a proceeding, and 5 they're under the discretionary standard. So, 6 the rule needs to reflect that distinction in RSA 7 541-A:32. And that's kind of a big, overarching 8 concept. And we'll follow up with our written 9 10 comments on that, so you can follow the logic in 11 where we're coming from. 12 That's all I had. So, let's bring it 13 back to, you know, I think this is a great first 14 start, but let's begin a collaborative process. 15 Let's consider some comments, and try to bring 16 everyone into the room, as has happened in some 17 of the other rulemaking proceedings, and come up 18 with the best plan we can. 19 Thank you. 20 PRESIDING OFCR. FULLER: Thank you for 21 your comments. 2.2 Okay. We have Attorney Brown. And, 23 then, I am have Meredith Hatfield next. 24 MS. BROWN: Good morning. My name is

1 Marcia Brown, NH Brown Law, private practice, and 2 I represent a number of small utilities. And 3 also a former regulator, like many of the people 4 that are in this room. And, so, as former 5 regulators, I'm sure we all express our 6 appreciation for what you are going through with 7 this rulemaking. And we are all on the same page 8 as far as we want an end goal of not having probably a dispute or battle before JLCAR, but 9 10 all coming in with agreed to -- well, reasonably 11 agreed-to 200 rules/100 rules that work, and 12 appreciate the vetting. 13 I do share Office of Consumers [sic] 14 Advocate about getting the due process constitutional t's crossed and i's dotted, that 15 16 there should have been a Commission meeting 17 commencing this. I'm not sure, I haven't seen 18 any meeting minutes, and if the Commission is 19 commencing rules or adopting rules, or formally 20 -- the formal adoption at the end of the 21 rulemaking, making adoptions without having a 2.2 Commission meeting for that, I think we're on 23 shaky ground. It's easy to fix with holding a 24 Commission meeting and having that vote.

1 So, that does tie into whether we are 2 here in a proper rulemaking or not. And, if it's 3 not a proper rulemaking, we don't have the time 4 rush that people are objecting to. 5 And, as far as having additional tech 6 sessions, they're going to happen. They're 7 either going to happen under the formal process 8 here, or as us stakeholders getting together and 9 sharing notes, sharing ideas. I do have some heartburn with the "auto 10 11 disclosure" as it's written right now. But thank 12 you for putting that out there, and acknowledging 13 that the goal is to get more information up 14 front. 15 I do see that it's likely that the way 16 that the PUC has its filings, it could pattern 17 after the superior court, and having certain 18 petitions with certain regular content more 19 defined in the rules. I do agree with the 20 comment that Justin Richardson had mentioned 21 about there are content requirements, that really 2.2 should probably be in the "Petition" section. 23 And, so, if we're going to expand the information 24 up front that's provided, maybe that's where we

1 target, look at the petition content, and then 2 maybe have subparts of the types of petitions 3 that normally come before the Commission. 4 There was a question about the legal 5 notice, and whether legal publication is 6 sufficient. Having represented small utilities, 7 they usually go in with a waiver request of the 8 legal publication requirement, because actual 9 notice of a 35-customer system is cheaper just, 10 you know, sending mail out, or sending emails 11 out, because they've got all of their contact information. 12 13 Have I seen a drop-off in participation 14 with forgoing legal notice publication? I mean, 15 I think we all know that newspaper readership is 16 I haven't seen any drop in participation down. 17 in the cases that I've seen. So, I don't see the 18 newspaper -- I see it as archaic, but I don't see 19 newspaper publication as value-added to 20 participation, because of social media, because 21 there are other ways to get notice out. 2.2 And we're not the only agency here 23 struggling with that legal notice component to 24 the public, and what's best in this evolving, you

1 know, social media. 2 So, with that, I will be filing some 3 comments. But those are my initial comments, not trying to be duplicative of what everyone else 4 5 has said here. 6 Thank you. 7 PRESIDING OFCR. FULLER: Thank you. 8 I'm just going to be up front and clear, that was no Commission meeting. Under 363:1, if you read 9 10 363:1, there the second sentence is "The chair of 11 the commission shall have the powers and the duties set forth in RSA 21-G:9." 21-G:9 gives 12 13 exclusive rulemaking authority to the 14 Commissioners, and, in the case, the Chair, under this section. So, the Chair is well within his 15 16 right to put forth rules as statutorily allowed. 17 I understand 365:8 says "The commission 18 shall adopt rules." That is comparable to any 19 other legislation that allows a state agency to 20 adopt rules. The Department of Labor statute 21 says "The department of labor shall", you know, "adopt rules." 2.2 23 Our title of our agency is the "Public 24 Utilities Commission". But, by statute, the

1 Chair has exclusive rulemaking authority. 2 So, I don't want anybody to think we're 3 hiding things. I don't want anybody to think 4 that we had, you know, a meeting without 5 publishing. That, you know, the Chair put these 6 rules forward as he is allowed by statute. 7 Doesn't mean that it wasn't in 8 collaboration, you know, with the other Commissioners. But these were put forward, as 9 10 the letter to the Office of Legislative Services 11 said, by the Chair. 12 So, I thought I said that at the 13 beginning. And I just -- I don't want anybody to 14 think there was a meeting that we didn't 15 advertise. 16 Okay. So, we have, yes, Meredith 17 Hatfield. And, then, the last speaker today is 18 going to be Chris Skoglund? 19 MR. SKOGLUND: Perfect. Yes. 20 PRESIDING OFCR. FULLER: All right. 21 I'm doing good, and I've been, you know... 2.2 So, Ms. Hatfield, the floor is yours. MS. HATFIELD: Thank you very much. 23 Ι 24 am Meredith Hatfield, and I'm representing The

1 Nature Conservancy in New Hampshire. 2 We only learned about this rulemaking last week. And we would respectfully request 3 4 that you broaden your service list for notice of 5 rulemakings. 6 I wanted to raise a couple things that 7 haven't been raised, and then amplify two things that have been. 8 9 Wanted to agree with Attorney Taylor, I believe, who raised the issue with the "standing" 10 11 definition in 202.22. We would urge the 12 Commission to reconsider the way you have defined 13 "standing". 204.08(c) states that "If a settlement 14 15 is filed and is not contested by any party, the 16 commission may consider the settlement as 17 evidence in the proceeding." This is deeply 18 concerning, and we would urge you to look at 19 541-A:38, also the tradition of settlements 20 before the Commission for decades, and also would 21 urge you to look at 363:17-a, and the role of the 2.2 Commission as arbiter. 23 We respectfully suggest that, as the 24 Commission is charged with balancing the

1 interests of utility shareholders and ratepayers, 2 when those groups come forward with a settlement, that the Commission should consider its role 3 4 carefully. And this language saying "the 5 Commission may consider a settlement" seems 6 deeply problematic and inconsistent with the 7 Commission's role. Another I wanted to highlight is 8 9 204.21, which relates to transcripts. And I 10 think I'm reading this, that when -- well, it 11 says "When the Commission desires a 12 transcript...it shall order" one. 13 But, I think, and hopefully I'm wrong, 14 but I think, if I look at 204.21, it looks like, 15 going forward under these rules, just a sound 16 recording would be made. And it would only be 17 maintained for 60 days. And I wonder if that's 18 consistent with record retention policies and 19 requirements generally. Also, I don't think that 20 works on an appeal, given the calendar of how 21 long someone can file a motion for rehearing, how 2.2 long the Commission has to issue an order on that 23 motion, and then how long a party has to appeal

the Commission's decision.

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1 And I would just note, if anyone in 2 this room, anyone else has ever gone to a 3 recording and tried to create a paper record that 4 you could then submit to a tribunal, it can be 5 nearly impossible, and there can be silences in a 6 recording. 7 So, I would strongly urge the Commission to continue with a transcript of every 8 9 proceeding. It's absolutely critical, especially 10 for appeals. 11 And, then, lastly, or two things, I 12 agree wholeheartedly "slow down", this is going 13 way too fast. And I would agree with Attorney 14 Brown, we can either do this in this room, or we 15 can do it at JLCAR. And, if we do this at JLCAR, 16 then we will have to redo the entire process. 17 And I think that the number and the 18 substance of the comments you've received today, 19 I would respectfully suggest that it merits 20 slowing down. 21 Thank you. PRESIDING OFCR. FULLER: Thank you for 2.2 23 your comments. 24 Just with regard to the sound

1 recording, the 60 days is -- I'm going to look 2 back, and I think the intention is probably after 3 the last appeal. So, we'll look at that. 4 Just -- so, the purpose of, you know, 5 an explanation of "Well, why does it say "sound 6 recording" and why doesn't it say 7 "stenographer"?" For the very real fact that the 8 requirement under 541-A is a sound recording. 9 That is the requirement on agency hearings. And, although we have loved having our 10 11 stenographer present, at some point we will not 12 be able to get a stenographer in the room. So, 13 we, I mean, we just will not be able to have a 14 stenographer present in our room. 15 We are diligently working on all types 16 of recording devices, and looking at how courts 17 do it. And trying to figure out, what does it 18 look like, once our wonderful, wonderful, 19 wonderful stenographer decides to retire? And 20 we're working on that. 21 So, our goal is to have a rule set that 2.2 is as required by law, and can function. But the 23 art of having stenography in a room just isn't 24 going to be there. But we are working on that.

1 We also prefer transcripts. I mean, 2 we also very much prefer having a transcript. 3 So, --4 MR. MARTIN-McDONOUGH: Excuse me. Do 5 you have any ideas about how it would be the best 6 way to notify groups, such as yours, outside of 7 posting on our website, or sounds like, you know, 8 not newspapers, but what would be the best way to notify other groups of our dockets? 9 10 MS. HATFIELD: Thank you for the 11 question. I have found myself somehow on several 12 13 lists that DOE keeps. So, they have, for 14 example, just stakeholder lists, that they, I 15 believe, that their staff has curated. For 16 example, groups that might be interested in 17 energy efficiency or renewable energy, or, you 18 know, consumer issues. 19 So, I think, you know, given that the 20 Commission is more of a court, and may not 21 develop stakeholder lists, it might be a place 2.2 where you could collaborate with DOE and ask 23 them, because I receive regular emails from them, 24 just sort of sharing information. So, that that

1 potentially is one avenue, that you could ask a 2 sister agency to assist. 3 And, then, in other -- at other times I 4 have received email correspondence from the 5 Commission, I think, based on having been a 6 party, and been on a service list. I know that 7 that could be quite cumbersome. You know, I 8 wouldn't expect you to go through every service 9 list. 10 So, those are just a couple of 11 thoughts. But I appreciate the question. 12 PRESIDING OFCR. FULLER: I think we do 13 keep a service list for rulemaking. So, if 14 you and any party wants to be informed of all of 15 our rulemaking processes, you can absolutely send 16 an email -- or, a letter, excuse me, to the 17 Clerks asking to be added to that service list. 18 I will tell you you're going to get all of our 19 So, I think that's probably the only mass rules. 20 service list that we do keep. 21 MR. MARTIN-McDONOUGH: I think -- I'm 2.2 sorry, did you have a comment? 23 MS. TOMBARELLO: No, and I did sign in, 24 and said I wasn't going to speak. But it's

1 pertaining to this particular inquiry. 2 Heidi Tombarello, from the Hampstead 3 Area Water Company, a small water company in 4 southern New Hampshire. 5 And I know that I was left off the 6 service list here for the rulemaking. Was 7 thankfully told by a fellow colleague to jump on 8 it. 9 But a suggestion that I would give is 10 that we had just finished a docket of our Step 2 11 of a rate case. And I was the lead attorney 12 listed there. And, for whatever reason, there 13 was a disconnect that, you know, you guys are 14 taking on the 100/200 rules pertaining to small 15 water companies, and all water companies, 16 frankly. And you guys need to, you know, check, 17 check the water companies that are active to pull 18 from the service lists as well. 19 So, I'm just wondering how many other 20 people still don't know about this, and would 21 like to have been at this table. 2.2 PRESIDING OFCR. FULLER: Attorney 23 Taylor, I saw your hand? 24 MR. TAYLOR: Yes. No, and I realize

1 I'm going out of turn here. And I'm going to 2 confess that I quess maybe I didn't pay as close 3 attention as I ought to have to the section on 4 transcripts and sound recordings. 5 But am I to understand, and I don't 6 have the rule in front of me, that a sound 7 recording would be kept, say, of a hearing, but 8 no transcript would be made? PRESIDING OFCR. FULLER: I do not 9 10 envision, and, again, this is -- our rule was 11 done to match the requirements in 541-A. So, if 12 you look at the requirements for recordkeeping of 13 rules in 541-A, I don't have it in front of me, 14 it talks about a "sound recording". I do not envision that there would not be a time where the 15 16 Commission would not ask for a transcript. I do 17 envision that that is going to come from some 18 type of audio in the room, because we are not 19 going to be able to have a stenographer. 20 It is impossible to replace our 21 wonderful stenographer when he retires. There is 2.2 not a person who -- I think it went out on an RFP 23 a number of years ago, trying to see if we could 24 At some point, our stenographer will do that.

1	retire. And, then, we are going to have to come
2	up with "how do we make a transcript?"
3	The Commission is looking at every
4	possible way you think of to have that done. So,
5	it doesn't come strictly from, you know, an
6	old-school tape deck, because that doesn't work,
7	and those are not good.
8	So, with that being said, it's going to
9	look a little different. So, I believe the rule
10	says "When desired, there will be a transcript."
11	And we can work on that. Obviously, I don't
12	envision that there wouldn't be a need for a
13	transcript in most hearings, right?
14	I could envision, in a rulemaking
15	proceeding, where it is a non-contested issue,
16	not like this rule, but if I'm, you know, as
17	I'm if I'm bringing rules forward, essentially
18	readopting a current rule set that works
19	perfectly, often nobody shows up. So, in that
20	case, the Commission is not going to pay for a
21	transcript of nothing. Literally, it would be
22	paying for a transcript of whoever is holding
23	that rule, opening the proceeding, closing the
24	proceeding. That is that, you know, because

as we pass these rules, we have to envision that they have to hold true to all of the proceedings and all of the types. So, in that type of case, there should be no requirement on the Commission to have a written transcript. It is not required by 541-A. However, in 99 percent of everything else that we do, the Commission will desire a transcript. So, in those circumstances, we are trying to come up with the best possible solution to have that be done in a way that is comprehensive, with upgraded video and hearing equipment. Those types of solutions are going through right now. And we're trying to figure out how we can do that to come up with a good

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transcript.

17 It's important for everybody in this 18 room to understand that the fact that there won't 19 be a stenographer in front of us is not because 20 we don't want one. It's a lost are, and there 21 are not stenographers that are willing to do the 22 work.

23 We are very, very lucky that we've 24 had our stenographer for as long as we've had

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him.

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2	MR. TAYLOR: So, and I guess, I don't
3	mean to jump in front of Justin, but my only
4	suggestion would be is that, when the rule is
5	written, my concern would be that it's
6	discretionary that there be a transcript on the
7	part of the Commission. And I understand the
8	Commission would desire it 99 percent of the
9	time. But it is an essential tool, I think, for
10	the parties, particularly when there's briefing
11	involved. And it's essential that there be one
12	official record of what was actually said, so
13	there's no dispute over what somebody might have
14	heard on a sound recording.
15	And I guess the only other thing I
16	would say is, when you are looking at it, and I'm
17	sure that there are softwares and things out
18	there, I do practice in several other
19	justifications, and I won't particularly call out
20	the jurisdiction that I'm mentioning here. But
21	there was an instance where I participated in a
22	conference, a sound recording was made, and then
23	the transcript was issued sometime thereafter, I
24	think it was just automatically generated. It

1 was unintelligible. It had no evidentiary value 2 whatsoever. And, so, just something to be mindful 3 4 of when you're doing it. 5 PRESIDING OFCR. FULLER: Yes. We're 6 very mindful of it. And it's -- I'm not on the 7 committee. There are people that are working on 8 this that have much more experience than I do, making sure that the sound recording is 9 transcribable. Because I also worked for a state 10 11 agency that used to have sound recordings that 12 weren't transcribable. 13 Yes. Attorney Richardson. 14 MR. RICHARDSON: Yes. Thank you. Like 15 Attorney Taylor, I missed this rule and glossed 16 over it when I was reviewing the long list. 17 There is some ambiguity in 204.21 that 18 I think should be resolved, because the 19 Commission, I think, would want it to be clear. 20 Where it says that "the transcript [sic] shall be 21 maintained for a period of 60 days following the 2.2 order or ruling by the commission on the issues 23 presented." That, to me, sounds like "final 24 order on the merits", and it should state that,

1 and maybe even include the later of the final 2 order on the merits, or on rehearing. 3 The reason is is that, obviously, you 4 don't want to have, I've been involved in -- I'll 5 cite the Nashua case, for example, we probably 6 had five hearings throughout the course of the 7 proceeding over many years, and then it followed 8 by, you know, a 15-day trial. Some of the earlier hearings resolved 9 issues. But you don't appeal until you get the 10 final order. And, then, I think the 541-A, the 11 12 provision that you're referring to, contemplates 13 that the recording will be maintained until the 14 end of the proceeding. A party may want to 15 appeal, and the Commission may want to have its 16 own attorney at the Attorney General's Office to 17 defend the case. 18 So, you really ought to have a rule 19 that says that "the recording is maintained until 20 the matter is closed and final, and not subject 21 to appeal." 2.2 PRESIDING OFCR. FULLER: I very much 23 appreciate those comments. I mean, I appreciate 24 all your comments. But those are, you know, I

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1 think, obviously, as you write these things, you 2 know, we think it means one thing, and maybe we 3 left out a word. 4 MR. RICHARDSON: If you have a second 5 for a funny aside, I tried a case in front of the 6 Wetlands Council. And it was a two-day hearing. 7 After the trial was concluded, closing arguments were made, the clerk called me and said that "The 8 9 recording malfunctioned on the second day." And 10 they asked if the parties could come back and do 11 the second day over again. 12 Which raises an interesting question, 13 what if a witness changes their answer, in 14 response to what they said in the unrecorded session? 15 16 In that case, we ended up agreeing and 17 stipulating that any alleged issues of testimony 18 would be raised in a motion for rehearing, if it 19 was misconstrued in the deliberations. 20 It's quite a mess, that requirement to 21 hold a -- to have a recording that, basically, is 2.2 impossible. And the Supreme Court says it's 23 worthless. If you don't give them a transcript, 24 they won't consider any issues of facts or

1 findings, other than the legal ones. 2 PRESIDING OFCR. FULLER: No, I 3 appreciate the flaws of sound recordings, believe 4 me. 5 Okay. Our last speaker is 6 Mr. Skoglund. And unless -- is there anybody 7 else in the room that I haven't called? 8 [No indication given.] 9 PRESIDING OFCR. FULLER: Okay. 10 Mr. Skoqlund. 11 MR. SKOGLUND: All right. Thank you. 12 And congratulations on getting my last name It's not easily done. 13 correct. 14 So, Chris Skoglund, with Clean Energy New Hampshire. Just noting, and I'll undercut 15 16 anything that I say, I'm the only probably 17 non-attorney that is making remarks today. Clean 18 Energy New Hampshire is a nonprofit representing 19 municipalities, all three regulated utilities are 20 our members, and then, you know, dozens of 21 businesses are also our members. So, we 2.2 literally represent the entire state, in terms of 23 broad interest relating to the clean energy transition. 24

1 I've been participating in dockets for 2 about the past ten years. And my role is to 3 usually ask questions that maybe the other people 4 don't see, because we work for a nonprofit, we 5 are also non-lawyers. 6 So, I do note, and agree, that there 7 are things that need to be changed. The PUC/DOE 8 split just had its third birthday the beginning 9 of July. And, so, there are things in the rules 10 that very much need to be cleaned up because they 11 are artifacts of previous cases. But, because of 12 that split, I also think that the current PUC, 13 its configuration of Commissioners, because of 14 the changes that the Commissioners underwent, we 15 saw, you know, an unprecedented change on the 16 Bench. Rather than them terming out, we had 17 actually all three Commissioners appointed in 18 very short order, big staff changes, as many 19 longtime lawyers went to the Department of 20 Energy, and kind of, for lack of a better term, a 21 "hollowing out" of PUC staff. 2.2 It seems that a lot of the 23 institutional knowledge may have been 24 transferred, at a time where now the rules need

1 to be updated. And this process does not seem to 2 have a speed that is coherent -- not "coherent", 3 but makes sense for that level of change. 4 There's a lot of stakeholders that have 5 engaged with the PUC, you know, twenty years, former PUC commissioners that may have an 6 7 interest in this. And this rulemaking is also coming up during the summer. There's a lot of 8 people that I see not in this room that aren't 9 10 able to make today's meeting. We are hearing 11 that some people didn't even hear about it until 12 last week. That was one of the things that my 13 organization was doing, was making sure that 14 people had heard about it and were aware of it. 15 We didn't necessarily have a stake, in terms 16 of -- or, an interest in commenting on the 17 particular changes. We just wanted to make sure 18 that there were people that were participating in 19 the process. 20 So, we think that, especially because 21 it's summer, many people are recovering from the 2.2 legislative session that just ended. There are 23 people that are not able to put time and

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attention into this, within this moment, much

1 less the time scale that you've given. So, we
2 would echo the comments to extend this
3 considerably.

4 We also note, from our participation in 5 numerous dockets, that the current PUC 6 Commissioners, including the Chair, have shown an 7 interest in engaging in PUC dockets in a way that 8 is very much kind of like "well, we need to get 9 involved." But what makes it unique is they're 10 not here today. And, so, they seem to want to be 11 more engaged, and not just kind of the 12 "arbiters", as I think one person referred to it 13 earlier, they want to be more participatory, but 14 yet they're not here today to be part of this 15 exchange and this discussion.

16 And, so, we would very much encourage 17 the process being extended, have them be 18 participating, and allow for that exchange, so 19 that we can understand why they might be 20 proposing certain changes. And, then, you know, 21 experienced individuals can comment on why things were done in the past, and then maybe find 2.2 23 agreement on "Is there a middle ground on how 24 things should be changed?"

1 I also think that this could be looked 2 at in a larger context. We have a legislative 3 session that is coming up, and we have a new 4 budget that is going to be proposed. And, in the 5 2021 budget, it's my read of the situation that 6 the formation of the Department of Energy, from 7 the PUC, did not get quite as many hearings as it 8 could have. And, therefore, there may be room 9 for more PUC staff to be put into the budget and 10 hired, and that may address some of the issues 11 that need to be, like, the call for 15 days for a 12 settlement to be provided, exhibits to be labeled 13 and submitted. More staff may be able to kind of 14 backfill what the PUC Commissioners are feeling 15 is pressure for them to get more done with less. 16 Do more staff kind of provide that capacity that 17 the stakeholders can't necessarily meet by 18 getting stuff done faster? 19 So, might there be changes that could 20 be done in rules, but there are also changes that 21 could be done in the budget and in other 2.2 legislative cleanup, so that it's not just 23 everything is done in rules. 24 I'll end there. Thank you very much.

1 PRESIDING OFCR. FULLER: Thank you. 2 All right. I think we've heard from 3 everybody today. I've said this going forward 4 all day, I appreciate everybody coming in today. 5 These are a significant change. We understand 6 that these are a significant change. And we 7 appreciate these initial comments. Going forward, I will tell you that the 8 9 initial comment period, written comments, has been extended to August 26th. If there's going 10 11 to be an additional process and procedure, those 12 will be outlined in a procedural order that will 13 come out probably in the next couple weeks. So, 14 I don't have an answer to that question as of 15 right now. But we will address any additional 16 process and procedure in a procedural order in 17 the next couple weeks. 18 As you're submitting your written 19 comments, our Clerks Office has asked that, if 20 possible, and I certainly don't need the Office 21 of the Consumer Advocate, we just put -- what we

in both the 100s and the 200 docket. But, if possible, if you could submit your comments for

did was we put that comment, which was combined,

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1 the 100s separately, I don't need two cover 2 letters, but the 100s separately and the 200s 3 separately, because they are separate dockets, 4 and then they can be put into those dockets 5 together. If not, just know that your comments 6 for the 100s and 200s will go into both, into 7 both dockets. You know, there's a rulemaking email 8 9 address that was published in the Rulemaking 10 Register. You can also just email your comments 11 to our Clerks Office also, as you would any 12 normal pleading, they will go into your dockets. 13 I think that is it. Let me just check 14 with my colleagues to make sure I haven't missed 15 anything. 16 MR. FOSSUM: And I have a question 17 before we close. 18 PRESIDING OFCR. FULLER: Okay. 19 MR. FOSSUM: Oh. Again, Matthew 20 Fossum, from the Office of Consumer Advocate. 21 I'm curious to understand, because if 2.2 it was said, I missed it, but I don't understand, 23 that there has been essentially a universal 24 request for additional time and process. And, as

1 I understand it right now, there's been 30 days 2 added to the written comment deadline, but 3 nothing further. And there seems to be 4 significant resistence to extending it because of 5 some deadline that sounds like it's in December. 6 I don't understand what that deadline is, or why 7 we're working toward it, and why that can't be extended? 8 I don't see any magic about December. 9 10 And I would very much like to understand what the 11 thinking is there that's compelling that schedule? 12 13 PRESIDING OFCR. FULLER: Okay. So, the 14 deadline is a deadline that is set by RSA 15 541-A:12. You have 180 days, from the date that 16 the notice is published in the OLS Register to 17 submit your final proposal. So that is a -- it's 18 a date set in the statute. 19 Doesn't mean -- you know, there's no 20 hard resistence to anything. You know, the 21 purposes of today is to take comments. I will 2.2 tell you that it is the intention to move forward 23 with these rules. It is the intention to change our Organizational and Procedural rules. 24

Any additional, you know, written comments, any additional hearings, you know, those are going to be discussed with the Chair. And, you know, in his rulemaking authority, he can determine, you know, certainly, I'm going to express the desire of my public commenters today to have a more collaborative approach, going back and forth.

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9 So -- but that is, you know, we are not 10 going to withdraw these rules, and the 180 days 11 is set in statute. So, that's the answer to that 12 question. That's where it comes from. It comes 13 from the statute.

MR. FOSSUM: Well, I guess, on that question then, it comes from the statute only because it's the choice to file them. And they can be withdrawn, but I'm hearing they won't be. And I'd appreciate understanding why not?

PRESIDING OFCR. FULLER: They're not going to be withdrawn, because the Public Utilities Commission thinks it's very important to update our rules of Organization, our rules of Procedure. We've been split from the Department of Energy for three years.

1 And, so, there is an understanding that 2 a statute may say "five years". But I will tell 3 you that the goal is to update our rules of 4 Procedure and our rules of Organization in the 5 timeframe we've put forward. 6 So, whether you agree or you don't 7 agree, you know, everybody has their own opinions on those things. But, you know, we were asked to 8 withdraw them, we are not going to withdraw them. 9 10 Okay. I appreciate everybody coming in 11 This was a very helpful session for us. today. 12 And I know that it's the summer, I know everybody 13 is on vacation. So, I appreciate everybody's 14 time today. 15Thank you. We're adjourned. 16 (Whereupon the public comment hearing 17 was adjourned at 10:35 a.m.) 18 19 20 21 2.2 23 24